

Other Funds Overview

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Other Funds Overview

OTHER FUNDS OVERVIEW

Other Funds reflect programs, services and projects funded from non-General Fund revenue sources or a mix of General Fund and non-General Fund sources. These sources include federal or state grants, specific tax districts, proceeds from the sale of bonds and user fees and charges. Included are the following categories of Other Funds:

- ◆ Special Revenue Funds
- ◆ Debt Service Funds
- ◆ Enterprise Funds
- ◆ Internal Service Funds
- ◆ Trust and Agency Funds

Other Funds expenditures are supported through a total available balance of \$5,060,428,233 (excluding the General Fund) and total revenues of \$2,021,997,552. The revenues are a decrease of \$641,883,264 or 24.1 percent from the *FY 2004 Revised Budget Plan* and an increase of \$42,223,076 or 2.1 percent over the *FY 2004 Adopted Budget Plan*. It should be noted that the decrease from the *FY 2004 Revised Budget Plan* is the result of significant carryover of capital construction project funding and anticipated grant revenues rather than the result of changes in the revenue stream for Other Funds. As indicated by the increase in revenues over the *FY 2004 Adopted Budget Plan*, revenues are expected to grow a modest 2.1 percent overall for FY 2005. Details concerning changes in revenue growth are discussed for each specific fund in Volume 2, Capital Construction and Other Operating Funds in the *FY 2005 Adopted Budget Plan*. Also, the FY 2005 revenues for Other Funds are summarized by revenue type and by fund type in the *Financial, Statistical and Summary Tables* section of this Overview volume.

FY 2005 expenditures for Other Funds total \$3,647,514,538 (excluding General Fund direct expenditures), and reflect a decrease of \$910,267,692 or 20.0 percent from the *FY 2004 Revised Budget Plan* funding level of \$4,557,782,230. This decrease is primarily due to the effect of significant carryover for capital construction projects and sewer construction projects, and should not be perceived as a major change to programs or operations. Excluding carryover adjustments in FY 2004, expenditures increase \$105,370,597 or 3.0 percent over the *FY 2004 Adopted Budget Plan* total of \$3,542,143,941.

The following is a brief discussion of highlights and major expenditure issues associated with the various funds. Not included in these discussions are Capital Projects Funds, which are presented in the Capital Projects Overview, and Special Revenue funding for the Fairfax County Public Schools, which is discussed in the *Fairfax County School Board's FY 2005 Adopted Budget*. A complete discussion of funding and program adjustments in Other Funds is found in Volume 2, Capital Construction and Other Operating Funds in the *FY 2005 Adopted Budget Plan*. Summary information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.

SPECIAL REVENUE FUNDS

Special Revenue Funds account for the proceeds from specific sources that are legally restricted to expenditures for a specific purpose. These proceeds include state and federal aid, income derived through activities performed by the Division of Solid Waste, special levies, program activity revenue, and operation of the public school system. The following are highlights for various Special Revenue Funds. Details for other funds not shown here are included in Volume 2, Capital Construction and Other Operating Funds in the *FY 2005 Adopted Budget Plan*.

Other Funds Overview

In FY 2005, Special Revenue Fund expenditures total \$2,278,004,633, a decrease of \$165,722,529 or 6.8 percent from the *FY 2004 Revised Budget Plan* funding level of \$2,443,727,162. Excluding adjustments in FY 2004, expenditures increase \$118,550,160 or 5.5 percent over the FY 2004 Adopted Budget Plan level of \$2,159,454,473. Funds with significant adjustments are as follows:

Fund 100, County Transit Systems: FY 2005 funding of \$31.4 million is included for this fund, including \$28.1 million to support the FAIRFAX CONNECTOR system, which will provide service to an estimated 8.4 million passengers in the Huntington and Reston-Herndon Divisions. The system includes 166 County-owned buses, providing service on 56 routes to 11 Metrorail stations throughout the region. The remaining \$3.3 million will support commuter rail services operated by the Virginia Railway Express (VRE). In FY 2005, the Fairfax County Department of Transportation has developed a plan that allows targeted service enhancements on FAIRFAX CONNECTOR with only a minimal increase in General Fund support. The first part of the plan increases the base fare by \$0.25 and increases the fare paid with a Metrorail-to-bus transfer. This increase would eliminate the fare discount in the FAIRFAX CONNECTOR system, and result in base fares of \$1.00. These funds combined with additional bus advertising revenues will be used primarily to increase service in the Huntington Division. Service in Huntington will be redesigned to include an additional 40,000 hours of service; increasing service to growth areas of South County including Kingstowne, Lorton, Laurel Hill and the greater Springfield area; reducing travel times; increasing mobility options through more transfer opportunities; expanding operating hours; enhancing service frequencies; including more bi-directional routes; and expanding weekend service levels.

Fund 102, Federal/State Grant Fund: This fund includes both grant awards already received as well as those anticipated to be received in FY 2005, for a total appropriation of \$55.7 million including \$48.1 million held in reserve until the grant award is received and approved by the Board of Supervisors. The breakdown of grant funding by agency includes \$25.5 million for the Department of Family Services, \$7.9 million for the Department of Transportation, \$5.1 million for the Fire and Rescue Department, \$3.5 million for the Health Department, \$2.3 million for the Police Department, \$1.6 million for the Juvenile and Domestic Relations District Court, \$1.1 million for various other agencies, and \$1.1 million to address unanticipated grants. The remaining \$7.6 million is for grant awards that are appropriated directly to the Police Department for the Community-Oriented Policing (COPS) Universal Hiring Program and the COPS in Schools program and the Fire and Rescue Department for Urban Search and Rescue activities.

Fund 103, Aging Grants and Programs: FY 2005 funding of \$4.6 million is included for this fund to support the coordination and provision of services for older persons in Fairfax County, as well as the cities of Fairfax and Falls Church. The Fairfax Area Agency on Aging, within this fund, is the focal point for the network of County and private sector agencies serving the interests of the elderly.

Fund 104, Information Technology: In FY 2005, funding of \$10.4 million, which includes a General Fund transfer of \$10.2 million and interest income of \$0.2 million, is included for initiatives that meet the one or multiple priorities established by the Senior Information Technology Steering Committee. These initiatives include a mix of projects that provide benefits for both citizens and employees and that adequately balance continuing initiatives with the need for maintaining and strengthening the County's , technology infrastructure. Funded projects will support initiatives in the Human Services, Planning and Development, General County Services and Public Safety program areas.

Fund 105, Cable Communications: This fund has a projected FY 2005 appropriation level of \$13.0 million, which is a decrease of \$7.4 million or 36.5 percent from the *FY 2004 Revised Budget Plan*. This change is a result primarily of a decrease of \$13.8 million due to the one-time carryover of funds from FY 2003, including \$9.9 million in Operating Expenses and \$3.9 million in Capital Equipment, primarily for I-Net related expenses. The I-Net is a fiber optic cable network designed to support video, voice and data services that County and Fairfax County Public Schools (FCPS) currently provide using commercial telecommunication carriers. The construction of the I-Net is expected to be completed in FY 2004 and the implementation/activation of the I-Net is expected to begin in FY 2005. This decrease is partially offset by an increase of \$6.6 million to be appropriated from I-Net grant funding received since FY 1999 and held in fund balance, to support the implementation of the I-Net at County and FCPS sites; and an increase of \$0.4 million associated with salary adjustments necessary to support the County's compensation program and replacement equipment in the Board Auditorium and Production Studio.

Other Funds Overview

Fund 106, Fairfax-Falls Church Community Services Board (CSB): FY 2005 expenditures for this fund total \$118.0 million, and are funded by a Fairfax County transfer of \$81.8 million, as well as funds from the state, the federal government, the cities of Fairfax and Falls Church and client fees. The FY 2005 funding provides for the following:

- ◆ \$54,343 to provide day support services to 17 new special education students of the Fairfax County Public Schools (FCPS) scheduled to graduate in June 2004. This funding represents the difference between the estimated cost of \$499,800 to provide day support and transportation services to the 17 graduates and the anticipated receipt of \$445,457 if the state assigns new Medicaid Waiver slots and funding to the CSB in early FY 2005. Should the County not receive the anticipated waiver slots, additional county funding will be necessary to support the new graduates.
- ◆ Maintenance of existing service levels and \$0.7 million to support anticipated inflationary increases for contract vendors who provide a wide range of services such as: residential and outpatient/case management for mental health clients; employment, training and vocational support for mental retardation clients; and detoxification and methadone services for alcohol and drug services clients.
- ◆ Funding of \$500,000 is included in Agency 87, Unclassified Administrative Expenses, to establish a reserve for potential General Fund requirements for a “scholarship” approach to the Special Education Graduates Program. The scholarship will be designed with the goal of the County being the last resort for placement and will include a sliding scale. Staff will report back to the Board concerning progress on development of this approach.

Solid Waste Operations:

The County's Solid Waste Operations are under direct supervision of the Director of the Department of Public Works and Environmental Services (DPWES). The administration of waste disposal is achieved through the Division of Solid Waste Collection and Recycling and the Division of Solid Waste Disposal and Resource Recovery. The composition of operations includes a County-owned and operated refuse transfer station, an Energy/Resource Recovery Facility (E/RRF), a regional municipal landfill operated by the County, two citizens' disposal facilities, eight drop-off sites for recyclable material, and equipment and facilities for refuse collection, disposal, and recycling operations. Program operations will continue to be accomplished through the two entities consisting of five funds established previously under the special revenue fund structure. The combined expenditures of \$111,125,686, which includes \$78,747 for Solid Waste General Fund Programs, and a staffing level of 321/321.0 SYE positions are required to meet financial and operational requirements for waste collection and disposal programs in FY 2005. The FY 2005 Adopted Budget Plan funding level represents a decrease of \$44,409,035 or 28.6 percent from the *FY 2004 Revised Budget Plan* estimate of \$155,534,721. This is primarily attributable to a \$40,259,967 decrease in capital projects associated with the one-time carryover of \$25,330,967 of unexpended project balances and the anticipated completion of capital projects totaling \$14,929,000 in FY 2004; and *FY 2004 Third Quarter Review* adjustments of \$4,149,068 primarily associated with Hurricane Isabel recovery efforts. Highlights by fund are as follows:

- ◆ **Fund 108, Leaf Collection:** Funding in the amount of \$1.5 million is included for this fund to provide for the collection of leaves within Fairfax County's leaf collection districts. It is anticipated that in FY 2005, Fund 108 will provide collection service to approximately 20,200 household units within 30 approved leaf districts on three different occasions. Revenue is derived from a levy charged to homeowners within leaf collection districts. Due to decreasing fund balance and increasing expenditure requirements, the levy will increase from \$0.01 per \$100 of assessed real estate value to \$0.015 per \$100 of assessed real estate value. See the Solid Waste Management Program narrative for more details.

Other Funds Overview

- ◆ **Fund 109, Refuse Collection and Recycling Operations:** Funding in the amount of \$16.7 million is included for this fund to provide for the collection of refuse within the County's approved sanitary districts and County agencies, and for the coordination of the County's recycling and waste reduction operations, as well as the oversight of the Solid Waste General Fund Programs on behalf of the County. In FY 2005, the household refuse collection fee will increase from \$210 to \$240 per household unit. The increase is necessary due to decreasing fund balance and increasing disposal charges. See the Solid Waste Management Program narrative for more details.
- ◆ **Fund 110, Refuse Disposal:** Funding in the amount of \$53.8 million is included for this fund to provide for the coordination of the disposal of solid waste generated within Fairfax County by channeling the collected refuse to the Energy/Resource Recovery Facility (E/RRF). As a result of increasing disposal costs, the system disposal fee will increase from \$45 per ton to \$48 per ton. As a result of competitive pricing, continued migration of refuse from the County's waste stream, and the need to maintain the tonnage levels at the E/RRF, disposal rates have been set at levels that have not supported operational requirements since 1995. A General Fund transfer of \$2.5 million provides funding for FY 2005 projected deficits. See the Solid Waste Management Program narrative for more details.
- ◆ **Fund 112, Energy Resource and Recovery Facility (E/RRF):** Funding in the amount of \$32.8 million is included for this fund to provide the management of the contract for the 1-95 Energy/Resource and Recovery Facility (E/RRF), owned and operated by Covanta Fairfax Inc. (CFI). The E/RRF burns municipal solid waste and produces energy through the recovery of refuse resources. The County charges a disposal fee to all users of the E/RRF and subsequently pays the contractual disposal fee to CFI from these revenues. Revenues for the sale of electricity are used to offset the cost of the disposal fee. Due to an anticipated decrease in electricity revenues, in accordance with prior contractual arrangements with Dominion Virginia Power, the disposal fee will increase from \$30 to \$32 per ton in FY 2005. See the Solid Waste Management Program narrative for more details.
- ◆ **Fund 114, I-95 Refuse Disposal:** Expenditures for this fund total \$6.3 million for FY 2005 which is a decrease of \$38.9 million or 86.1 percent from the *FY 2004 Revised Budget Plan* of \$45.2 million, primarily as a result of the carryover of capital project funding. This fund is responsible for the overall operation of the I-95 Landfill, which is a multi-jurisdictional refuse deposit site dedicated to the disposal of ash generated primarily by the County's Energy/Resource and Recovery Facility (E/RRF) and other participating municipalities. The disposal rate for the I-95 Landfill will remain at \$11.50 per ton.

Fund 116, Integrated Pest Management Program: FY 2005 funding of \$2.5 million is included for this fund. This funding level includes \$1.0 million for the Forest Pest Program to support the treatment of an estimated 5,000 acres to combat gypsy moths and cankerworms. It also provides for the continued monitoring and surveying of areas treated by the state for the emerald ash borer, a newly introduced pest in Fairfax County. This funding level also includes \$1.5 million to provide for the Disease-Carrying Insects Program to include treatment and public educational activities for the prevention of the West Nile Virus. The Integrated Pest Management Program is supported by a countywide tax levy which will remain at the current rate of \$0.001 per \$100 assessed value.

Fund 118, Consolidated Community Funding Pool: FY 2005 will be the first year of a new two-year funding cycle that uses a consolidated process to set priorities and award funds from both the Consolidated Community Funding Pool and the Community Development Block Grant. In FY 2005, there will be approximately \$9.0 million available for the Consolidated Community Funding Pool process, of which approximately \$6.8 million will be in Fund 118, Consolidated Community Funding Pool, and approximately \$2.2 million, will be in Fund 142, Community Development Block Grant.

Fund 119, Contributory Fund: Funding for all Contributory Agencies is reviewed annually, and the organizations must provide quarterly and annual financial reports to document their financial status. The FY 2005 recommended funding level is \$9.9 million, details of the organizations' funded can be found in Volume 2, Capital Construction and Other Operating Funds of the FY 2005 Adopted Budget Plan.

Other Funds Overview

Fund 120, E-911: In FY 2005, total expenditures are \$29.8 million, based on a General Fund Transfer of \$9.8 million, E-911 fee revenues of \$16.9 million, state reimbursement of \$3.1 million, and interest earnings of \$0.1 million. All expenditures directly associated with the Public Safety Communications Center (PSCC) will continue to be reflected in this fund. In addition, Information Technology projects associated with the PSCC will continue to be budgeted in this fund. A General Fund Transfer supports any difference between revenues and expenditures. Included in the FY 2005 amount is funding of \$635,189 for 14/14.0 SYE Public Safety Communicators III and 2/2.0 SYE Administrative Assistants I to help address current call volumes and increasing call wait times. In addition, a placeholder of \$1.0 million has been included which may be needed to implement recommendations to resolve recruitment and retention issues at the PSCC. See Fund 120, E-911 narrative for more details.

Complete details of all Special Revenue Funds are found in Volume 2, Capital Construction and Other Operating Funds of the FY 2005 Adopted Budget Plan. Summary information is provided in the *Financial, Statistical, and Summary Tables* section of this Overview volume.

DEBT SERVICE FUNDS

There are two debt service funds - **Fund 200, County Debt Service** and **Fund 201, School Debt Service**. These funds account for the accumulation of resources for and the payment of debt service on, general obligation bonds of the County and Schools, and for special revenue bond debt service.

FY 2005 Debt Service expenditures total \$235,093,638, an increase of \$14,554,690 or 6.6 percent over the *FY 2004 Revised Budget Plan* level of \$220,538,948. Funding includes transfers of \$225,243,210 from the General Fund, \$100,000 from Fund 314, Neighborhood Improvement Program Fund and \$99,769 from the McLean Community Center. In addition revenues are anticipated including \$700,000 in bond premiums and \$20,000 in revenue from Fairfax City. Available fund balances of \$8,930,659 associated with savings in FY 2003 and FY 2004 are also utilized.

This funding level provides for the retirement of County and School general obligation bond and literary loan debt principal and interest due and payable in FY 2005 as well as lease/purchase payments for the Government Center Properties and Fairfax County Redevelopment and Housing Authority (FCRHA) lease revenue bonds issued for community centers and an adult day care center, Certificate of Participation payments for the new South County Government Center and fiscal agent fees.

Complete details of the Debt Service Funds are found in Volume 2, Capital Construction and Other Operating Funds of the FY 2005 Adopted Budget Plan. Summary information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.

ENTERPRISE FUNDS

Fairfax County's Enterprise Funds consist of seven funds within the Wastewater Management Program (WMP), which account for the construction, maintenance and operational aspects of the countywide sewer system. The cost of providing sewer service to County citizens and businesses is financed or recovered primarily from user charges.

FY 2005 Enterprise Funds expenditures for sewer operation and maintenance and sewer debt service total \$139,439,843, a decrease of \$171,129,194 or 55.1 percent from the *FY 2004 Revised Budget Plan* of \$310,569,037 primarily due to the carryover of capital projects construction balances to complete the expansion requirements of the Noman M. Cole, Jr. Pollution Control Plant (NCPCP) from 54 million gallons per day (MGD) to 67 MGD and other system improvements.

The program includes the County-owned wastewater treatment plant (54 million gallons per day (MGD) capacity), approximately 3,200 miles of sewer lines, 61 pumping stations, 53 metering stations and covers approximately 234 square miles of the County's 395 square-mile land area. In FY 2005, WMP anticipates a total of 349,385 households in Fairfax County will be connected to public sewers.

Other Funds Overview

Current Availability Fee Rates:

In FY 2005, Availability Fees will increase from \$5,431 to \$5,621 for single-family homes based on current projections of capital requirements. The Availability Fee rate for all types of units are adjusted based on continued increases in expenses associated with treatment plant upgrades and interjurisdictional payments that result from population growth, more stringent treatment requirements, and inflation. The following table displays the resulting increase by category.

Category	FY 2004 Availability Fee	FY 2005 Availability Fee
Single Family	\$5,431	\$5,621
Townhouses and Apartments	\$4,345	\$4,497
Hotels/Motels	\$1,358	\$1,405
Nonresidential	\$281/fixture unit	\$291/fixture unit

Current Sewer Service Charge:

The Sewer Service Charge rate will increase from \$3.03 to \$3.20 per 1,000 gallons of water consumption in FY 2005. Based on this rate increase, the additional annual cost to the typical household is anticipated to be \$12.92. Sewer Service Charges are adjusted based on projected capital requirements associated with the renovation and rehabilitation of existing treatment facilities.

Category	FY 2004 Sewer Service Charge	FY 2005 Sewer Service Charge
Per 1,000 gallons water consumed	\$3.03	\$3.20

The FY 2005 Sewer Service Charge and Availability Fee are based on increased costs associated with capital project construction, system operation and maintenance, debt service and upgrades to effectively reduce nitrogen discharge from wastewater treatment plants in order to meet new, more stringent nitrogen discharge limitations. The program will also utilize sewer fund balances to partially offset these higher costs. These rate increases are consistent with the recommendations of the Department of Public Works and Environmental Services and the analysis included in the Forecasted Financial Statement for July 1, 2003 through June 30, 2008.

Complete details of the Enterprise Funds, which comprise the Wastewater Management Program, are found in Volume 2, Capital Construction and Other Operating Funds of the FY 2005 Adopted Budget Plan. Program Summary information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.

Other Funds Overview

INTERNAL SERVICE FUNDS

Internal Service Funds account for services commonly used by most agencies, and for which centralized organizations have been established in order to achieve economies of scale necessary to minimize costs. These internal agencies provide services to other agencies on a cost reimbursement basis. Such services consist of vehicle operations, maintenance, and replacement; insurance coverage (health, workers compensation, automobile liability, and other insurance); data communications and processing; and document services. It should be noted that where possible without degradation of quality, joint County and School service delivery (printing and vehicle maintenance) or joint procurement (health insurance) activities are conducted in order to achieve economies of scale and to minimize costs.

FY 2005 Internal Service expenditures total \$390,456,994, an increase of \$33,015,381 or 9.2 percent over the *FY 2004 Revised Budget Plan* level of \$357,441,613. Excluding adjustments in FY 2004, expenditures increased \$49,289,766 or 14.4 percent over the FY 2004 Adopted Budget Plan of \$341,167,228. Funds with significant adjustments are as follows:

- ◆ **Fund 501, County Insurance:** A net decrease of \$1.1 million primarily in Operating Expenses due to decreases in Worker's Compensation and self insurance costs associated with higher than average claims experience anticipated for FY 2004.
- ◆ **Fund 503, Department of Vehicle Services:** A net decrease of \$1.9 million due primarily to carryover funding including \$2.0 million for retrofitting diesel engine vehicles for use with ultra-low sulfur diesel fuel. This funding represented one piece of ongoing County efforts to comply with the 1990 Clean Air Act.
- ◆ **Fund 505, Technology Infrastructure Services:** A net increase of \$1.6 million due to an increase of \$2.4 million primarily for PC replacement purchases, server and equipment maintenance, increased telecommunications requirements to support new applications and redundancy in the system, and funding for the fourth year of a five-year replacement program for the Enterprise Network. These increases are partially offset by a decrease of \$0.8 million due to encumbered carryover from FY 2003. It should be noted that after a comprehensive review of the funding and operation of this program, the program will continue on a 4 year replacement cycle, restructure the end-user training, further review various service options for deploying equipment, increase the number of PC's in the program to account for additional purchases over the last few years and consider the types of PC's that are provided for replacement to take advantage of all available technology.

In addition, the annual amount collected per PC will stay at \$400/year in FY 2005, however, move to \$500/year in FY 2006 based on an analysis of the future year cash flow required to support hardware and software components of the program. Industry experts that assisted in the review continue to stress the validity and essential nature of the County's refresh cycle at the desktop.

- ◆ **Fund 506, Health Benefits Trust Fund:** An increase of \$6.9 million primarily due to a 12.5 percent cost growth assumption and increased employee participation in the plan. As a result of projected increases in medical and prescription claims, the County's self-insured plan will raise premiums by 25 percent effective January 1, 2005 for the final six months of FY 2005. This will allow the fund to remain solvent and maintain an ending balance to offset unanticipated increases in claims costs.
- ◆ **Fund 591, School Health Benefits Trust:** An increase of \$26.0 million is due primarily to premium rate increases and higher enrollment.

Complete details of the Internal Service funds are found in Volume 2, Capital Construction and Other Operating Funds of the FY 2005 Adopted Budget Plan and in the Fairfax County School Board's FY 2005 Adopted Budget. Summary information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.

Other Funds Overview

TRUST AND AGENCY FUNDS

Trust and Agency funds account for assets held by the County in a trustee or agency capacity and include the four pension trust funds administered by the County and Schools. The Agency fund is Fund 700, Route 28 Taxing District, which is custodial in nature and is maintained to account for funds received and disbursed by the County for improvements to Route 28.

FY 2005 Trust and Agency funds combined expenditures total \$347,478,158, an increase of \$24,490,242 or 7.6 percent over the *FY 2004 Revised Budget Plan* funding level of \$322,987,916. Excluding adjustments in FY 2004, combined Trust Fund and Agency Funds expenditures increase \$29,755,343 or 9.4 percent over the FY 2004 Adopted Budget Plan level of \$317,722,815. This increase is primarily due to increases in the four retirement funds as a result of growth in the number of retirees receiving payments as well as higher retiree payments due to cost-of-living increases.

Complete details of the Trust and Agency funds are found in Volume 2, Capital Construction and Other Operating Funds of the FY 2005 Adopted Budget Plan. In addition, details of the Educational Employees Retirement Fund may be found in the Fairfax County School Board's FY 2005 Adopted Budget. Summary information is provided in the *Financial, Statistical and Summary Tables* section of this Overview volume.